

Message Text

SECRET

PAGE 01 BONN 12917 081210Z

46

ACTION EUR-25

INFO OCT-01 IO-13 ISO-00 MBFR-04 SAJ-01 ACDA-19 AEC-11

OMB-01 CU-04 CIAE-00 PM-07 H-03 INR-10 L-03 NSAE-00

NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-15 DRC-01

TRSE-00 NEA-10 OIC-04 /162 W
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FM AMEMBASSY BONN

TO SECSTATE WASHDC 7311

SECDEF WASHDC

INFO USMISSION NATO BRUSSELS

USMISSION GENEVA

USNMR SHAPE

S E C R E T BONN 12917

GENEVA FOR U.S. DEL CSCE

E.O. 11652: GDS

TAGS: PFOR, PARM, GW, NATO

SUBJECT: CSCE/MBFR CONFIDENCE-BUILDING MEASURES AND
CONSTRAINTS

REF: (A) BONN 12414; (B) USNATO 4197; (C) BONN 12670

L. FONOFF EXPERT ON CSCE/CBMS AND MBFR CONSTRAINTS ASKED
EMBOFF TO CALL ON HIM SEPT. 7 TO CLARIFY FRG VIEWS ON
THESE TWO TOPICS.

2. ON CBMS, FONOFF REP SAID US VIEWS IN STATE 162304
HAD BEEN CAREFULLY CONSIDERED IN BONN, BUT FOR REASONS
REPORTED IN OUR REF A-PARA 3, FRG CONTINUED TO FAVOR IN-
CLUSION OF A CSCE CONFIDENCE-BUILDING MEASURE ON PRE-
ANNOUNCEMENT OF MAJOR MILITARY MOVEMENTS. FRG NATO DEL
IS BEING INSTRUCTED TO TAKE THIS POSITION AT SEPT. 11
SPC MEETING.

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SECRET

PAGE 02 BONN 12917 081210Z

3. ON MBFR CONSTRAINTS, FONOFF REP SAID GERMANS ARE NOW MOVING AWAY FROM EARLIER SUPPORT OF "FORCE LEVEL FREEZE" IN SOVIET WESTERN MILITARY DISTRICTS, I.E. DEMAND THAT NEITHER MBFR REDUCED NOR OTHER SOVIET ARMY FORCES COULD RE-ENTER WMDS. THIS CHANGE OF POSITION REFLECTS FRG APPRECIATION THAT SOVIET COUNTER-DEMANDS FOR RECIPROCITY COULD INVOLVE, INTER ALIA, FBS. ON THE OTHER HAND, FONOFF EXPERT SAID FRG STILL BELIEVES MBFR REDUCED SOVIET FORCES SHOULD BE REQUIRED TO BE REDEPLOYED EAST OF WMDS. FURTHER, IN GERMAN VIEW, ANY SOVIET FORCES MOVING WESTWARD INTO WMDS SHOULD BE PRE-ANNOUNCED.

4. ON BOTH CBMS AND CONSTRAINTS, EMBOFF REPEATED US POSITIONS TO FONOFF REP, EMPHASIZING THAT THESE POSITIONS ARE STRONGLY HELD BY U.S.

5. IN SEPARATE CONVERSATION WITH EMBOFF, MBFR DEPT. CHIEF RUTH EXPRESSED CONCERN THAT CONSTRAINTS AREA QUESTION WAS A KIND OF "FIRECRACKER", SOMNOLENT FOR THE MOMENT IN MBFR GUIDELINES PAPER, BUT WHICH COULD EXPLODE ONCE ALLIANCE DISCUSSION OF POSITION PAPER CONCLUDED. RUTH ACKNOWLEDGED THAT FRENCH AND GERMAN CDU/CSU OPPOSITION ATTACKS ON AREA ISSUE, IN CONTEXT OF DANGERS OF NEUTRALIZATION, WERE MAKING IT HARDER FOR FRG TO ADOPT FLEXIBLE APPROACH ON THIS QUESTION WITHIN ALLIANCE.
HILLENBRAND

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